

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

COLLEEN A. GRAHAM,

Plaintiff,

v.

CAROLYN W. COLVIN, Acting
Commissioner of Social Security,

Defendant.

Case No. 3:14-cv-05311-BHS-KLS

REPORT AND RECOMMENDATION

Noted for January 23, 2015

Plaintiff has brought this matter for judicial review of defendant's denial of her applications for disability insurance and supplemental security income ("SSI") benefits. This matter has been referred to the undersigned Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1)(B) and Local Rule MJR 4(a)(4) and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261 (1976). After reviewing the parties' briefs and the remaining record, the undersigned submits the following Report and Recommendation for the Court's review, recommending that for the reasons set forth below, defendant's decision to deny benefits be reversed and this matter be remanded for further administrative proceedings.

FACTUAL AND PROCEDURAL HISTORY

On August 13, 2011, plaintiff filed an application for disability insurance benefits and another one for SSI benefits, alleging in both applications she became disabled beginning July 31, 2009. See ECF #9, Administrative Record ("AR") 17. Both applications were denied upon

1 initial administrative review on March 27, 2012, and on reconsideration on May 4, 2012. See id.
2 A hearing was held before an administrative law judge (“ALJ”) on September 7, 2012, at which
3 plaintiff, represented by counsel, appeared and testified, as did a vocational expert. See AR 34-
4 80.

5 In a decision dated December 11, 2012, the ALJ determined plaintiff to be not disabled.
6 See AR 17-28. Plaintiff’s request for review of the ALJ’s decision was denied by the Appeals
7 Council on February 27, 2014, making that decision the final decision of the Commissioner of
8 Social Security (the “Commissioner”). See AR 1; 20 C.F.R. § 404.981, § 416.1481. On April 25,
9 2014, plaintiff filed a complaint in this Court seeking judicial review of the Commissioner’s final
10 decision. See ECF #3. The administrative record was filed with the Court on July 1, 2014. See
11 ECF #9. The parties have completed their briefing, and thus this matter is now ripe for the
12 Court’s review.
13

14 Plaintiff argues defendant’s decision to deny benefits should be reversed and remanded
15 for an award of benefits, or in the alternative for further administrative proceedings, because the
16 ALJ erred: (1) in rejecting the opinion of plaintiff’s treating physician, Edward Case, M.D.; (2)
17 in discounting plaintiff’s credibility; and (3) in assessing plaintiff’s residual functional capacity.
18 Plaintiff also argues this case should be remanded because additional medical opinion evidence
19 submitted to the Appeals Council was not included in the record. For the reasons set forth below,
20 the undersigned agrees the ALJ erred in rejecting the opinion of Dr. Case, in discounting
21 plaintiff’s credibility and in assessing her residual functional capacity, and therefore in
22 determining plaintiff to be not disabled. Also for the reasons set forth below, however, the
23 undersigned recommends that while defendant’s decision should be reversed on this basis, this
24 matter should be remanded for further administrative proceedings.
25
26

DISCUSSION

The determination of the Commissioner that a claimant is not disabled must be upheld by the Court, if the “proper legal standards” have been applied by the Commissioner, and the “substantial evidence in the record as a whole supports” that determination. Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986); see also Batson v. Commissioner of Social Security Admin., 359 F.3d 1190, 1193 (9th Cir. 2004); Carr v. Sullivan, 772 F.Supp. 522, 525 (E.D. Wash. 1991) (“A decision supported by substantial evidence will, nevertheless, be set aside if the proper legal standards were not applied in weighing the evidence and making the decision.”) (citing Browner v. Secretary of Health and Human Services, 839 F.2d 432, 433 (9th Cir. 1987)).

Substantial evidence is “such relevant evidence as a reasonable mind might accept as adequate to support a conclusion.” Richardson v. Perales, 402 U.S. 389, 401 (1971) (citation omitted); see also Batson, 359 F.3d at 1193 (“[T]he Commissioner’s findings are upheld if supported by inferences reasonably drawn from the record.”). “The substantial evidence test requires that the reviewing court determine” whether the Commissioner’s decision is “supported by more than a scintilla of evidence, although less than a preponderance of the evidence is required.” Sorenson v. Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975). “If the evidence admits of more than one rational interpretation,” the Commissioner’s decision must be upheld. Allen v. Heckler, 749 F.2d 577, 579 (9th Cir. 1984) (“Where there is conflicting evidence sufficient to support either outcome, we must affirm the decision actually made.”) (quoting Rhinehart v. Finch, 438 F.2d 920, 921 (9th Cir. 1971)).¹

¹ As the Ninth Circuit has further explained:

. . . It is immaterial that the evidence in a case would permit a different conclusion than that which the [Commissioner] reached. If the [Commissioner]’s findings are supported by substantial evidence, the courts are required to accept them. It is the function of the [Commissioner], and not the court’s to resolve conflicts in the evidence. While the court may not try the case de novo, neither may it abdicate its traditional function of review. It must

I. The ALJ's Rejection of Dr. Case's Opinion

The ALJ is responsible for determining credibility and resolving ambiguities and conflicts in the medical evidence. See Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998). Where the medical evidence in the record is not conclusive, "questions of credibility and resolution of conflicts" are solely the functions of the ALJ. Sample v. Schweiker, 694 F.2d 639, 642 (9th Cir. 1982). In such cases, "the ALJ's conclusion must be upheld." Morgan v. Commissioner of the Social Sec. Admin., 169 F.3d 595, 601 (9th Cir. 1999). Determining whether inconsistencies in the medical evidence "are material (or are in fact inconsistencies at all) and whether certain factors are relevant to discount" the opinions of medical experts "falls within this responsibility." Id. at 603.

In resolving questions of credibility and conflicts in the evidence, an ALJ's findings "must be supported by specific, cogent reasons." Reddick, 157 F.3d at 725. The ALJ can do this "by setting out a detailed and thorough summary of the facts and conflicting clinical evidence, stating his interpretation thereof, and making findings." Id. The ALJ also may draw inferences "logically flowing from the evidence." Sample, 694 F.2d at 642. Further, the Court itself may draw "specific and legitimate inferences from the ALJ's opinion." Magallanes v. Bowen, 881 F.2d 747, 755, (9th Cir. 1989).

The ALJ must provide "clear and convincing" reasons for rejecting the uncontradicted opinion of either a treating or examining physician. Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1996). Even when a treating or examining physician's opinion is contradicted, that opinion "can only be rejected for specific and legitimate reasons that are supported by substantial evidence in

scrutinize the record as a whole to determine whether the [Commissioner]'s conclusions are rational. If they are . . . they must be upheld.

Sorenson, 514 F.2d at 1119 n.10.

the record.” Id. at 830-31. However, the ALJ “need not discuss *all* evidence presented” to him or her. Vincent on Behalf of Vincent v. Heckler, 739 F.3d 1393, 1394-95 (9th Cir. 1984) (citation omitted) (emphasis in original). The ALJ must only explain why “significant probative evidence has been rejected.” Id.; see also Cotter v. Harris, 642 F.2d 700, 706-07 (3rd Cir. 1981); Garfield v. Schweiker, 732 F.2d 605, 610 (7th Cir. 1984).

In general, more weight is given to a treating physician’s opinion than to the opinions of those who do not treat the claimant. See Lester, 81 F.3d at 830. On the other hand, an ALJ need not accept the opinion of a treating physician, “if that opinion is brief, conclusory, and inadequately supported by clinical findings” or “by the record as a whole.” Batson v. Commissioner of Social Sec. Admin., 359 F.3d 1190, 1195 (9th Cir. 2004); see also Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir. 2002); Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir. 2001). An examining physician’s opinion is “entitled to greater weight than the opinion of a nonexamining physician.” Lester, 81 F.3d at 830-31. A non-examining physician’s opinion may constitute substantial evidence if “it is consistent with other independent evidence in the record.” Id. at 830-31; Tonapetyan, 242 F.3d at 1149.

In late August 2012, Dr. Case completed a mental impairment questionnaire, in which he found plaintiff to be “[s]ignificantly limited, but not precluded” in several mental functional areas, including:

- Maintaining regular attendance and being punctual within customary, usually strict tolerances;
- Sustaining an ordinary routine without special supervision;
- Working in coordination with or proximity to others without being unduly distracted;
- Making simple work-related decisions;

- 1 • Performing at a consistent pace without an unreasonable number and
2 length of rest periods;
- 3 • Getting along with co-workers or peers without unduly distracting them or
4 exhibiting behavioral extremes; and
- 5 • Dealing with normal work stress.

6 AR 786. Dr. Case further found plaintiff to be “[u]nable to meet competitive standards” in regard
7 to: completing a normal workday and workweek without interruptions from psychologically
8 based symptoms; accepting instructions and responding appropriately to criticism from
9 supervisors; and responding appropriately to changes in a routine work setting. Id. With respect
10 to Dr. Case’s findings, the ALJ stated:

11 I give some weight to the opinion of the claimant’s treating physician
12 Edward Case, M.D. (Exhibit 2F; 14F; 15F). Dr. Case indicated several
13 competing diagnoses throughout the record including bipolar disorder,
14 generalized anxiety disorder, alcohol abuse, personality disorder and panic
15 disorder with agoraphobia. Despite the unclear categorization of the
16 claimant’s mental impairments Dr. Case opined that overall the claimant
17 had moderate limitations in her activities of daily living [and] social
18 interactions and mild limitations in her concentration persistence and pace.
19 Dr. Case further indicated four or more episodes of decompensation.
20 While there is evidence of inpatient psychiatric hospitalizations, the
21 claimant was generally discharged quickly with reduced symptoms. I give
22 some weight to Dr. Case’s assessment regarding the claimant’s moderate
23 limitations in her social functioning as this is consistent with her reports of
24 difficulty in public situations. However, his assessment that the claimant
25 had only mild limitations in concentration[,] persistence and pace is
26 inconsistent with earlier treatment notes that indicated the claimant would
be unable to meet competitive standards. Therefore, due to the internal
inconsistencies of Dr. Case’s notes and considering the medical record as
a whole, I only give some weight to the opinion of Dr. Case.

AR 25. Plaintiff argues the ALJ failed to adequately address all of the functional limitations Dr.
Case assessed. The undersigned agrees.

Defendant argues the internal inconsistencies in Dr. Case’s notes that the ALJ pointed out
constitute a sufficient basis for rejecting the above assessed limitations. But it is not at all clear

that the existence of only mild limitations in concentration, persistence or pace contradicts all, or even the majority of, the limitations Dr. Case assessed. Further, while it certainly is true as noted above that a treating physician's opinion may be rejected if it is inconsistent with other medical evidence in the record, the ALJ utterly fails to explain how that other evidence in fact contradicts Dr. Case's opinion. See Embrey v. Bowen, 849 F.2d 418, 421-22 (9th Cir. 1988).²

II. The ALJ's Discounting of Plaintiff's Credibility

Questions of credibility are solely within the control of the ALJ. See Sample, 694 F.2d at 642. The Court should not "second-guess" this credibility determination. Allen, 749 F.2d at 580. In addition, the Court may not reverse a credibility determination where that determination is based on contradictory or ambiguous evidence. See id. at 579. That some of the reasons for discrediting a claimant's testimony should properly be discounted does not render the ALJ's determination invalid, as long as that determination is supported by substantial evidence. Tonapetyan, 242 F.3d at 1148.

To reject a claimant's subjective complaints, the ALJ must provide "specific, cogent reasons for the disbelief." Lester, 81 F.3d at 834 (citation omitted). The ALJ "must identify what testimony is not credible and what evidence undermines the claimant's complaints." Id.; see also Dodrill v. Shalala, 12 F.3d 915, 918 (9th Cir. 1993). Unless affirmative evidence shows the claimant is malingering, the ALJ's reasons for rejecting the claimant's testimony must be "clear

² As the Ninth Circuit succinctly stated:

To say that medical opinions are not supported by sufficient objective findings or are contrary to the preponderant conclusions mandated by the objective findings does not achieve the level of specificity our prior cases have required, even when the objective factors are listed seriatim. The ALJ must do more than offer his conclusions. He must set forth his own interpretations and explain why they, rather than the doctors', are correct. . . .

Id. (internal footnote omitted); see also Garrison v. Colvin, 759 F.3d 995, 1012-13 (9th Cir. 2014) ("[A]n ALJ errs when he rejects a medical opinion or assigns it little weight while doing nothing more than ignoring it, asserting without explanation that another medical opinion is more persuasive, or criticizing it with boilerplate language that fails to offer a substantive basis for his conclusion.").

1 and convincing.” Lester, 81 F.2d at 834. The evidence as a whole must support a finding of
2 malingering. See O’Donnell v. Barnhart, 318 F.3d 811, 818 (8th Cir. 2003).

3 In determining a claimant’s credibility, the ALJ may consider “ordinary techniques of
4 credibility evaluation,” such as reputation for lying, prior inconsistent statements concerning
5 symptoms, and other testimony that “appears less than candid.” Smolen v. Chater, 80 F.3d 1273,
6 1284 (9th Cir. 1996). The ALJ also may consider a claimant’s work record and observations of
7 physicians and other third parties regarding the nature, onset, duration, and frequency of
8 symptoms. See id.

9
10 The ALJ offered the following reasons for discounting plaintiff’s credibility:

11 The above discussion of the treatment record shows that the claimant’s
12 allegations are not consistent with the medical record. Despite the claimant’s
13 mental impairments, the claimant generally presented as oriented, with intact
14 memory and concentration (Exhibit 2F/4; 4F/6[;] 7F/13; 11F/2). Furthermore,
15 the claimant’s overall mental health symptoms appeared to respond well to
16 treatment (Exhibit 7F/40; 11F/2; 14F/5). Although the claimant experienced
intermittent exacerbations in her symptoms, these periods were short lived and
largely related to environmental factors such as being overwhelmed by marital
issues and caring for her aging parents (Exhibit 7F. 11F; 14F).

17 The claimant’s reported activities also shed doubt on her allegations. The
18 claimant reported being able to drive, make simple meals, do household
19 repairs, and do household chores such as laundry and cleaning the toilet
(Exhibit 4E/6). The claimant additionally reported being able to grocery shop
and use a computer to play online video games and pay bills.

20 It is also relevant that the claimant received unemployment compensation
21 after she alleges that she became disabled and unable to work (Exhibit 5D). In
22 order to receive such payments, the claimant had to have attested that she was
23 physically and mentally able to work, as well as that she was actively seeking
24 work. The claimant’s receipt of unemployment benefits is in clear conflict
25 with her allegation that she was disabled and unable to work at that time. Such
26 inconsistencies and contradictions erode the credibility of the claimant’s
allegations of total disability.

AR 24. Plaintiff argues the ALJ failed to provide legally sufficient reasons for discounting his
credibility. Again, the undersigned agrees.

REPORT AND RECOMMENDATION - 8

1 A determination that a claimant's complaints are inconsistent with the medical evidence
2 can satisfy the clear and convincing requirement. Regennitter v. Commissioner of Social Sec.
3 Admin., 166 F.3d 1294, 1297 (9th Cir. 1998). But as pointed out by plaintiff and as discussed
4 above in regard to Dr. Case's opinion, the fact that plaintiff may have "presented as oriented,
5 with intact memory and concentration" (AR 24), does not necessarily conflict with the symptoms
6 and limitations she has alleged that are not – or not significantly – affected by the functional
7 areas of orientation, memory or concentration. The undersigned also finds that while the record
8 indicates there were some periods of mental health symptom improvement, those periods were
9 not long lived, and plaintiff's condition continued to wax and wane over time. See AR 285-86,
10 300-29, 448, 450-52, 491, 493, 504, 506-08, 512, 515-18, 520, 526, 565-70, 675-76, 689, 692-
11 94, 697, 707, 710, 714-82.

13 In addition, although stressors in plaintiff's life did appear to result in exacerbations in
14 her symptoms, the exacerbations were not always tied to any specific stressors, and there is no
15 indication in the record that her mental health conditions would not have continued to have a
16 significant impact on her ability to function absent them. See id. As for a claimant's activities,
17 the Ninth Circuit has recognized "two grounds for using daily activities to form the basis of an
18 adverse credibility determination." Orn v. Astrue, 495 F.3d 625, 639 (9th Cir. 2007). First, they
19 can "meet the threshold for transferable work skills." Id. Second, they can "contradict his other
20 testimony." Id. The record in this case fails to show, however, that plaintiff performed her
21 activities of daily living at a frequency or to an extent indicative of transferrable work skills or
22 that would otherwise contradict her other testimony. See AR 45-48, 61-64, 74-75, 233-37, 240,
23 242-45, 248, 254, 262, 382; see also Smolen, 80 F.3d at 1284 (claimant's credibility may be
24 discounted based on his or her activities of daily living if he or she "is able to spend a substantial
25
26

1 part of his or her day performing household chores or other activities that are transferable to a
2 work setting”).

3 Lastly, “receipt of unemployment benefits can undermine a claimant’s alleged inability to
4 work fulltime.” Carmickle v. Commissioner, Social Sec. Admin., 533 F.3d 1155, 1161-62 (9th
5 Cir. 2008) (citing Copeland v. Bowen, 861 F.2d 536, 542 (9th Cir.1988)). But where the record
6 “does not establish whether [the claimant] held himself out as available for full-time or part-time
7 work,” such a “basis for the ALJ’s credibility finding is not supported by substantial evidence,”
8 as “[o]nly the former is inconsistent with his disability allegations.” Id. Defendant concedes that
9 the record is unclear as to whether plaintiff held herself out for full-time work, but argues that
10 “her hearing testimony suggests she knew that receipt of benefits in her case was inconsistent
11 with her claimed disability,” a conclusion that is supported by her testimony “that, in essence,
12 she falsely held herself out as able to work because she needed the money. ECF #16, p. 8 (citing
13 AR 44-45). It seems clear from the ALJ’s discussion of plaintiff’s receipt of unemployment
14 benefits, though, that this was not the reason he cited receipt thereof as a basis for discounting
15 her credibility. See Pinto v. Massanari, 249 F.3d 840, 847 (9th Cir. 2001) (court cannot affirm
16 agency decision on ground that agency did not invoke in making its decision); Connett v.
17 Barnhart, 340 F.3d 871, 874 (9th Cir. 2003) (error to affirm ALJ’s decision based on evidence
18 ALJ did not discuss).

19
20
21 III. The ALJ’s Assessment of Plaintiff’s Residual Functional Capacity

22
23 Defendant employs a five-step “sequential evaluation process” to determine whether a
24 claimant is disabled. See 20 C.F.R. § 404.1520, § 416.920. If the claimant is found disabled or
25 not disabled at any particular step thereof, the disability determination is made at that step, and
26 the sequential evaluation process ends. See id. If a disability determination “cannot be made on

1 the basis of medical factors alone at step three of that process,” the ALJ must identify the
2 claimant’s “functional limitations and restrictions” and assess his or her “remaining capacities
3 for work-related activities.” Social Security Ruling (“SSR”) 96-8p, 1996 WL 374184 *2. A
4 claimant’s residual functional capacity (“RFC”) assessment is used at step four to determine
5 whether he or she can do his or her past relevant work, and at step five to determine whether he
6 or she can do other work. See id.

7
8 Residual functional capacity thus is what the claimant “can still do despite his or her
9 limitations.” Id. It is the maximum amount of work the claimant is able to perform based on all
10 of the relevant evidence in the record. See id. However, an inability to work must result from the
11 claimant’s “physical or mental impairment(s).” Id. Thus, the ALJ must consider only those
12 limitations and restrictions “attributable to medically determinable impairments.” Id. In assessing
13 a claimant’s RFC, the ALJ also is required to discuss why the claimant’s “symptom-related
14 functional limitations and restrictions can or cannot reasonably be accepted as consistent with the
15 medical or other evidence.” Id. at *7.

16
17 The ALJ found plaintiff had the residual functional capacity:

18 **. . . to perform a full range of work at all exertional levels but with the**
19 **following nonexertional limitations: The claimant can perform simple**
20 **routine tasks and some complex tasks defined as those with a reasoning**
21 **level of three or lower. The claimant can have frequent changes in the**
work setting and occasional interaction with supervisors, coworkers and
the public.

22 AR 21-22 (emphasis in original). Plaintiff argues, and once more the undersigned agrees, that in
23 light of the ALJ’s failure to properly reject the opinion of Dr. Case, it cannot be said that this
24 RFC assessment contains all of plaintiff’s functional limitations, and therefore that it is supported
25 by substantial evidence. The same is true in regard to the ALJ’s failure to properly discount
26 plaintiff’s credibility.

REPORT AND RECOMMENDATION - 11

IV. This Matter Should Be Remanded for Further Administrative Proceedings

The Court may remand this case “either for additional evidence and findings or to award benefits.” Smolen, 80 F.3d at 1292. Generally, when the Court reverses an ALJ’s decision, “the proper course, except in rare circumstances, is to remand to the agency for additional investigation or explanation.” Benecke v. Barnhart, 379 F.3d 587, 595 (9th Cir. 2004) (citations omitted). Thus, it is “the unusual case in which it is clear from the record that the claimant is unable to perform gainful employment in the national economy,” that “remand for an immediate award of benefits is appropriate.” Id.

Benefits may be awarded where “the record has been fully developed” and “further administrative proceedings would serve no useful purpose.” Smolen, 80 F.3d at 1292; Holohan v. Massanari, 246 F.3d 1195, 1210 (9th Cir. 2001). Specifically, benefits should be awarded where:

(1) the ALJ has failed to provide legally sufficient reasons for rejecting [the claimant’s] evidence, (2) there are no outstanding issues that must be resolved before a determination of disability can be made, and (3) it is clear from the record that the ALJ would be required to find the claimant disabled were such evidence credited.

Smolen, 80 F.3d 1273 at 1292; McCartey v. Massanari, 298 F.3d 1072, 1076-77 (9th Cir. 2002).

Because issues still remain in regard to the medical evidence in the record concerning plaintiff’s mental functional capabilities, and thus her ability to perform other jobs existing in significant numbers in the national economy, remand for further consideration of those issues is warranted.³

³ If a claimant cannot perform his or her past relevant work at step four of the sequential disability evaluation process, at step five of that process the ALJ must show there are a significant number of jobs in the national economy the claimant is able to do. See Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir. 1999); 20 C.F.R. § 404.1520(d), (e), § 416.920(d), (e). The ALJ can do this through the testimony of a vocational expert. Tackett, 180 F.3d at 1100-1101; Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2000). An ALJ’s findings will be upheld if the weight of the medical evidence supports the hypothetical the ALJ poses to the vocational expert. See Martinez v. Heckler, 807 F.2d 771, 774 (9th Cir. 1987); Gallant v. Heckler, 753 F.2d 1450, 1456 (9th Cir. 1984). The vocational expert’s testimony therefore must be reliable in light of the medical evidence to qualify as substantial evidence. See Embrey, 849 F.2d at 422. Accordingly, the ALJ’s description of the claimant’s disability “must be accurate,

1 Plaintiff argues that because the ALJ erred in rejecting Dr. Case's opinion and in
2 assessing her credibility, both that opinion and her testimony should be credited as true. It is true
3 that where the ALJ has failed "to provide adequate reasons for rejecting the opinion of a treating
4 or examining physician," that opinion generally is credited "as a matter of law." Lester, 81 F.3d
5 at 834 (citation omitted). However, where the ALJ is not required to find the claimant disabled
6 on crediting of evidence, this constitutes an outstanding issue that must be resolved, and thus the
7 Smolen test will not be found to have been met. Bunnell v. Barnhart, 336 F.3d 1112, 1116 (9th
8 Cir. 2003). Further, "[i]n cases where the vocational expert has failed to address a claimant's
9 limitations as established by improperly discredited evidence," the Ninth Circuit "consistently
10 [has] remanded for further proceedings rather than payment of benefits." Bunnell, 336 F.3d at
11 1116. Here, given the presence of other medical opinion evidence in the record that conflicts
12 with that from Dr. Case that the ALJ credited and plaintiff did not challenge (see AR 24-25), and
13 the lack of vocational expert testimony based on the limitations Dr. Case found, the undersigned
14 declines to apply the credit as true rule here. See Garrison v. Colvin, 759 F.3d 995, 1021 (9th
15 Cir. 2014) (courts should "remand for further proceedings when, even though all conditions of
16 the credit-as-true rule are satisfied, an evaluation of the record as a whole creates serious doubt
17 that a claimant is, in fact, disabled").

20 It also is true the Ninth Circuit has held that remand for an award of benefits is required
21 where the ALJ's reasons for discounting the claimant's credibility are not legally sufficient, and
22 "it is clear from the record that the ALJ would be required to determine the claimant disabled if

24
25 detailed, and supported by the medical record." Id. (citations omitted). The ALJ in this case found plaintiff to be
26 capable of performing other jobs existing in significant numbers in the national economy, based on the testimony of
the vocational expert provided in response to a hypothetical question containing the same limitations as the ALJ
included in his assessment of plaintiff's RFC. See AR 27. Again, though, because that assessment is not supported
by substantial evidence for the reasons discussed above, the hypothetical question – and thus the vocational expert's
testimony and the ALJ's step five determination – also is not supported by substantial evidence.

REPORT AND RECOMMENDATION - 13

he had credited the claimant's testimony." Connett v. Barnhart, 340 F.3d 871, 875 (9th Cir. 2003). The Court of Appeals in Connett went on to state, however, it was "not convinced" the "crediting as true" rule was mandatory. Id. Thus, at least where findings are insufficient as to whether a claimant's testimony should be "credited as true," it appears the courts "have some flexibility in applying" that rule. Id.; see also Garrison, 759 F.3d at 1021. For the same reasons just discussed, namely that outstanding issues in the medical evidence concerning the nature and extent of plaintiff's mental functional limitations remain, the undersigned declines to apply the credit as true rule here as well.

CONCLUSION

Based on the foregoing discussion, the undersigned recommends the Court find the ALJ improperly concluded plaintiff was not disabled. Accordingly, the undersigned recommends as well that the Court reverse the decision to deny benefits and remand this matter for further administrative proceedings in accordance with the findings contained herein.

Pursuant to 28 U.S.C. § 636(b)(1) and Federal Rule of Civil Procedure ("Fed. R. Civ. P.") 72(b), the parties shall have **fourteen (14) days** from service of this Report and Recommendation to file written objections thereto. See also Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those objections for purposes of appeal. See Thomas v. Arn, 474 U.S. 140 (1985). Accommodating the time limit imposed by Fed. R. Civ. P. 72(b), the clerk is directed set this matter for consideration on **January 23, 2015**, as noted in the caption.

DATED this 8th day of January, 2015.


 Karen L. Strombom
 United States Magistrate Judge